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PAGE 01      USEU B 08411 01 OF 02 282047Z  
ACTION EUR-01

INFO	LOG-00	AF-01	AID-01	CIAE-00	SMEC-00	OASY-00	EB-01
	OIGO-01	H-01	INM-02	TEDE-00	INR-00	IO-16	L-01
	ADS-00	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01	PM-00
	PRS-01	P-01	SB-00	SCT-03	SNP-00	SP-00	SR-00
	SSO-00	SS-00	STR-01	TRSE-00	T-00	USIE-00	SNIS-00
	NISC-02	PMB-00	PRM-10	PRME-01	DRL-09	G-00	/057W
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O 282048Z JUL 94  
FM USEU BRUSSELS  
TO SECSTATE WASHDC IMMEDIATE  
INFO ALLEU COLLECTIVE PRIORITY  
USMISSION USUN NEW YORK PRIORITY  
USMISSION GENEVA PRIORITY  
SECDEF WASHDC PRIORITY  
JOINT STAFF WASHDC PRIORITY  
AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY KINSHASA  
AMEMBASSY ADDIS ABABA  
AMEMBASSY BUJUMBURA  
AMEMBASSY DAR ES SALAAM  
AMEMBASSY KAMPALA  
CINCUSAREUR HEIDELBERG GE  
CINCUSAFE RAMSTEIN AB GE

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DEPT FOR EUR/RPE, AF/E, AF/C, MGRWO2, PRM/AAA, PM/ISP,  
IO/PHO, IO/ESA, IO/UNP, DRL/AAA

DEPT PASS TO USAID FOR AID/A, AID/BHR, AID/BHR/OFDA,  
AID/BHR/FFP, AID/PPC, AID/PPC/DC, VAN EGMOND, AND AID/AFR

GENEVA FOR RMA

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ROME ALSO FOR FODAG

NAIROBI FOR DART AND REFCOORD

UNITED STATES DEPARTMENT OF STATE  
REVIEW AUTHORITY: ARCHIE M BOLSTER  
DATE/CASE ID: 06 MAY 2011 201005065

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E.O. 12356: N/A

TAGS: PREF, PREL, PHUM, RAID, MOPS, RW, EUN  
SUBJECT: MGRW02: EU COMMISSION REACTION TO AID DIRECTOR  
ATWOOD'S LETTER ON RWANDA CONFERENCE; ECHO OFFICE  
OBSERVATIONS ON EMERGENCY AID

REFS: (A) STATE 201379, (B) ALBRIGHT FAX OF 7/27, (C)  
USEU BRUSSELS 8285

1. AS REQUESTED IN REF. A, ON JULY 28 WE DELIVERED  
USAID ADMINISTRATOR ATWOOD'S LETTER ON RWANDA TO PETER  
POOLEY, DIRECTOR OF THE EU COMMISSION'S DG VIII  
(DEVELOPMENT). WE ALSO TOOK THE LIBERTY OF ADDRESSING  
ANOTHER COPY TO COMMISSION VICE PRESIDENT MARIN, SINCE  
HE HAS OVERALL RESPONSIBILITY FOR EU DEVELOPMENT AND  
ASSISTANCE. AMBASSADOR EIZENSTAT ADDED SUPPORTING  
LETTERS TO BOTH MARIN AND POOLEY.

2. POLITICAL COUNSELOR AND POLOFF MET LATER IN THE DAY  
WITH GIOVANNI LIVI, DIRECTOR FOR EASTERN AND SOUTHERN  
AFRICA IN DG VIII, AND WITH ROBERT COX, ACTING DIRECTOR  
OF THE EU EMERGENCY HUMANITARIAN ASSISTANCE OFFICE  
(ECHO). BOTH TOLD US THAT THE COMMISSION APPRECIATED  
MR. ATWOOD'S LETTER. HOWEVER, THE EU WILL HAVE TO BE  
REPRESENTED AT THE U.N. DONOR MEETING IN GENEVA ON AUG.  
2 ONLY BY ITS GENEVA MISSION. STAFFING IS VERY THIN IN  
THE COMMISSION RIGHT NOW, ALTHOUGH BOTH COX AND LIVI ARE  
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ANXIOUS TO SPEAK WITH THE U.S. DELEGATION TO THE GENEVA  
MEETING ON AUG. 3, IF MEMBERS CAN RETURN TO WASHINGTON  
VIA BRUSSELS. COX SAID THAT UNFORTUNATELY THE  
OPERATIONAL DEMANDS OF THE RWANDA CRISIS MAKE IT  
IMPOSSIBLE TO SPARE ANYONE FROM BRUSSELS TO GO TO  
GENEVA. POOLEY LEAVES JULY 29 ON COMMISSION BUSINESS  
THAT WILL KEEP HIM OUT OF BRUSSELS MOST OF AUGUST.

3. WE ALSO DISCUSSED WITH COX SOME AREAS IN WHICH  
GREATER EU EFFORTS IN RWANDA COULD BE USEFUL; COX HAD  
ASKED FOR U.S. INPUT (REF. C). PER INFORMATION GATHERED  
BY EUR/RPE (REF. B), POLCOUNS SUGGESTED THREE AREAS IN  
WHICH THE EU MIGHT CONSIDER INPUT: SANITATION, UNICEF  
INFRASTRUCTURE PROGRAMS, AND JEEPS AND TRUCKS.

4. COX REPLIED THAT ECHO HAD PREVIOUS EXPERIENCE WITH

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SANITATION AND MIGHT BE ABLE TO HELP WITH "PART OF THE  
ANSWER." HE SAID ECHO WAS CURRENTLY DISCUSSING  
SANITATION WITH UNHCR AND THE ICRC.

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5. COX WAS LESS POSITIVE ABOUT UNICEF PROJECTS BUT  
EXPRESSED SOME INTEREST, PERHAPS PARADOXICALLY BECAUSE  
THE PROJECTS WENT SOMEWHAT BEYOND TRADITIONAL STRICT  
HUMANITARIAN ASSISTANCE MANDATES. ESPECIALLY SINCE THE  
EU IS DIVERTING DEVELOPMENT FUNDS TO PAY FOR RWANDA, AND  
THIS IS CAUSING PROBLEMS WITH THE EUROPEAN PARLIAMENT,  
HE INDICATED, ECHO MIGHT BE PREPARED TO LOOK AT SOME  
INFRASTRUCTURE PROJECTS DESIGNED TO ENCOURAGE AND  
FACILITATE REFUGEE RETURN.

6. COX ALSO SAID HE BELIEVED ECHO HAD MADE SOME  
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CONTRIBUTIONS TO MEETING TRANSPORTATION NEEDS, ALTHOUGH  
STRICTLY SPEAKING THAT WAS NOT IN THEIR MANDATE.

7. COX COMMENTED POSITIVELY ON THE SCOPE AND DIRECTION  
OF U.S. ASSISTANCE, ESPECIALLY THE EMPHASIS ON CLEAN  
WATER. IN ADDITION, HE SAID, HE HOPED WE COULD HELP  
FURTHER ON TRANSPORTATION LOGISTICS AND FIND WAYS BOTH

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TO KEEP SCARE PROPAGANDA OFF THE AIRWAVES AND TO GET AN

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ALTERNATIVE RADIO STATION UP AND RUNNING, SUCH AS  
DESIRED BY THE FRENCH NGO, RADIO FRANCE LIBERTE. COX  
ALSO SAID HE WOULD APPRECIATE LEARNING U.S. THINKING ON  
THE PROBLEM OF ARMED RWANDANS IN ZAIRE. DECONTROLLED/UNCLASSIFIED

8. INTERESTINGLY, IN LIGHT OF UNHCR COMMENTS MADE TO US  
EARLIER IN THE WEEK ABOUT CUMBERSOME ECHO REQUIREMENTS  
DESIGNED TO ENSURE FINANCIAL ACCOUNTABILITY (SEPTTEL),  
COX CONFIDED THAT ECHO WAS FINDING THE DEMANDS OF ITS  
OWN PROCEDURES A DIFFICULT BURDEN IN A FAST-DEVELOPING  
CRISIS LIKE RWANDA. WHEN THESE PROCEDURES HAD BEEN  
DEvised, HE SAID, ECHO WAS THINKING IN TERMS OF A  
LONG-TERM PROBLEM SUCH AS BOSNIA. HE ALSO SAID THAT,  
DESPITE COMPLAINTS FROM SOME NGO'S, ECHO HAD DECIDED TO  
GO WITH UN COORDINATION MECHANISMS IN RWANDA, ESPECIALLY  
UNHCR.

9. COX WAS CONCERNED ABOUT THE DEBATE WHICH HAS BEEN  
KINDLED IN THE EU OVER GROWING NEEDS FOR EMERGENCY AID  
MONEY. IN 1992, HE SAID, ECHO SPENT 400 MILLION ECU; IN  
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1993 600 MILLION ECU. AS A RESULT OF THE PLIGHT OF  
RWANDAN REFUGEES, THE EU DECIDED IN THE LAST FEW WEEKS  
TO CONVERT 150 MILLION ECU IN LONE DEVELOPMENT FUNDS TO  
EMERGENCY ASSISTANCE. (1 ECU EQUALS APPROX 1.2 USD.)  
THE EU BUDGET AUTHORITIES HAVE BEEN RELATIVELY KIND TO  
ECHO UP TO NOW, COX SAID, BUT HE WAS AFRAID THAT PERIOD  
MIGHT BE OVER. THERE IS A GROWING DESIRE, HE SAID, TO  
LOOK FOR WAYS THAT POLITICAL MEANS AND THE EU "COMMON  
FOREIGN AND SECURITY POLICY" COULD BE USED TO PREVENT  
PROBLEMS FROM REACHING THE SIZE OF THE CRISIS IN  
RWANDA.

DRAFTED: POL-KLANG; APPROVED: POL-JGREENWALD.

EIZENSTAT

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